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1		-C.M.Seel				
2	Honorable Bruce A. Markell United States Bankruptcy Judge					
3	Entered on Docket June 20, 2013					
4 5	UNITED STATES BANKRUPTCY COURT					
6	DISTRICT OF NEVADA					
7		* * * *				
8	In re:)	BK-S-10-14813-BAM				
9) JODY MARIE CUOMO,	Chapter 7				
10) Debtor.					
11	GREGORY KELLY,	BK-S-12-1124-BAM				
12	Plaintiff,	Adversary Proceeding				
13	v.)	Date: April 2, 2013				
14	JODY MARIE CUOMO,	Time: 3:00 p.m. Courtroom: 3				
15	Defendant.					
16	ý					
17						
18		Y ANTHONY J. DELUCA FOR FAILING				
19		FAND GRANTING HIS MOTION TO				
20	WITHDRAW AS COUNSEL FOR JODY MARIE CUOMO					
21 22						
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I. INTRODUCTION

This memorandum addresses the question of whether a consumer bankruptcy attorney must review a client's prior bankruptcy petitions to determine whether the information in those petitions is consistent with the information in the client's current credit reports and the information presently provided by the client. With some limitations, the answer is yes.

II. FACTS

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A. Cuomo's Prior Bankruptcy Filings

8 This bankruptcy case is Cuomo's third since 2009. In April 2009, she filed a Chapter 7
9 petition (the "First Petition"). (Case No. 09-16409-bam, Dkt. No. 1.) Her attorney was William J.
10 Crock ("Crock") of the Nevada Law Group. In the First Petition, Cuomo certified that she had
11 timely obtained the required credit counseling but did not file the related credit counseling
12 certificate. (*Id.* at 4.) In June 2009, the case was dismissed under Section 521(i) for failure to file
13 the schedules required by Section 521(a)(1). (09-16409, Dkt. No. 21.)

14 She then filed another Chapter 7 petition in July 2009 (the "Second Petition"). (Case No. 15 09-22203-bam, Dkt. No. 1.) The Nevada Law Group continued to represent her, but John E. 16 Cereso ("Cereso") had replaced Crock as Cuomo's attorney of record. Regarding credit 17 counseling, she certified that she had requested it but was unable to complete it for unstated 18 reasons. (09-22203, Dkt. No. 1 at 4.) This conflicted with her assertion in the First Petition that 19 she had in fact completed the counseling. Cuomo's Schedule F listed 27 unsecured nonpriority 20 claims, one of which was a "Personal Loan" owing to "Pat Richie [sic]" for \$100,000, which represented 17.9% of Cuomo's unsecured nonpriority claims.¹ (09-22203, Dkt. No. 15 at 8.) 21 22 Ultimately, the case was dismissed in October 2009 for failure to comply with the credit

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¹It is undisputed that Patricia Ritchie loaned \$96,000 to Cuomo in November 2006 (the "Ritchie Debt"). (Dkt. No. 1 ¶ 4; Dkt. No. 23 at 3.) The Ritchie Debt is the subject of this adversary proceeding.
Gregory Kelly, the plaintiff, acquired Ritchie's interest in the debt in October 2011 and claims that the Ritchie Debt was incurred through fraud. (Dkt. No. 1.) Cuomo denies the allegation, but admits that she defaulted on the Ritchie Debt.

1 counseling requirements of Section 109(h). (09-22203, Dkt. No. 50.) 2 Shortly thereafter, the court sanctioned Cereso and Crock in December 2009 for their 3 conduct in these two cases. The court ordered disgorgement of all their attorney's fees (\$5,000) for violations of (i) Rule 9011, for "later advocating" the Second Petition which contained an untrue 4 5 statement about Cuomo's completion of credit counseling; (ii) Rule 2016, for failure to file a statement of compensation and for an unreasonable compensation amount; and (iii) Sections 527 6 7 and 528, for failure to provide Cuomo with various required written disclosures. (09-16409, Dkt. 8 No. 30.) Notably, the sanctions do not relate to the veracity or completeness of the information in 9 Cuomo's schedules. 10 With two failed bankruptcy attempts behind her—and the lost time and energy that went 11 with them—Cuomo sought to improve her chances by hiring DeLuca as her new attorney. B. 12 **The Instant Bankruptcy Case** 13 On December 17, 2009, two months after the dismissal of her second bankruptcy attempt, 14 Cuomo had a consultation with DeLuca and Associates, presumably at the firm's office. The 15 Retainer Agreement includes a clause which purports to place all responsibility for listing creditors 16 on the client: 17 Client will thoroughly review Schedule F which includes the list of creditors. Client has the *full responsibility* to ensure that all creditors have been listed on Schedule F 18 prior to signing the petition. ... CLIENT UNDERSTANDS THAT ANY CREDITORS LEFT OFF THE PETITION WILL NOT BE DISCHARGED.² 19 20 (Dkt. No. 45, Doc. 45-4 at 6–7 (emphasis added).) The Retainer Agreement also separates basic 21 ²The sentence in all capital letters is an incorrect statement of law for two reasons. First, creditors 22 are not discharged; rather, debts are discharged. Second, not all unlisted debts are excluded from discharge. In Chapter 7 no asset, no bar date cases—like Cuomo's—debts not incurred through fraud, defalcation, or 23 willful and malicious injury are discharged regardless of whether they are scheduled. 11 U.S.C. §§

- 24 523(a)(3)(A), 727(b) (2012); *Beezley v.Cal. Land Title Co. (In re Beezley)*, 994 F.2d 1433, 1434 (9th Cir.
- 1993). DeLuca appears to be aware of this, as he explained as much in an e-mail he sent to Kelly following Kelly's filing of the State Court Action. (*See* Bankr. Dkt. No. 32, Doc. 32-1 at 11.) For further explanation of the effects of failing to list a debt, see the "Order Granting in Part and Denving in Part Defendant's
- 26 Motion for Summary Judgment" in this adversary proceeding. (Dkt. No. 51 at 6–18.)

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1	services from those services that require additional fees:						
2	BASIC SERVICES: Services to be performed by DeLuca & Associates include:						
3	a. Analysis of debtor's financial situation and assistance in determining whether to file a petition under the United States Bankruptcy Code						
4	b. Review, preparation and filing of the petition, schedules, statement of affairs, and other documents required by the bankruptcy court;						
5	c. Representation at the meeting of creditors.d. Reasonable in person and telephonic consultation with the client						
6	FRAUD OR OTHER NON-ROUTINE MATTERS. There are circumstances which						
7	may require additional fees. Additional attorney fees will be charged for additional services including but not limited to: [1] addressing allegations of fraud or non- dischargeability ADVERSARY PROCEEDINGS [APE] SPECIFICALLY						
8	dischargeability ADVERSARY PROCEEDINGS [ARE] SPECIFICALLY EXCLUDED FROM THIS AGREEMENT.						
9	(<i>Id.</i> at 5–6.)						
10	Two months later, on March 15, 2010, Cuomo had what DeLuca describes as her						
11	"paperwork appointment"-her opportunity "to provide DeLuca & Associates the necessary						
12	information to prepare [her] final petition." (Dkt. No. 45 at 5.) For her review—to ensure that all						
13	creditors were listed—she was given a copy of her credit reports from all three agencies and a draft						
14	copy of her Schedule F. The idea was that she could make any corrections before attending the						
15	"signing appointment." (See id.)						
16	On or about March 22, 2012, she attended the "signing appointment." (Id.) She signed a						
17	form titled "Chapter 7 – Schedule F Review," which contained the following language:						
18	Today is your signing appointment. The purpose of this appointment is for you to review your petition, sign it, and schedule a date for your bankruptcy to be filed.						
19	Before your meeting today it is necessary that all your creditors are added to your Schedule F. If you have not done so already, please take a moment now and make						
20	sure all your creditors are added on schedule F. (You should have received a copy						
21	of your schedule F at your last appointment).						
22	(Dkt. No. 45, Doc. 45-2 at 10 (emphasis added).) This document does not state that unlisted debts						
23	may not be discharged, only that it is "necessary" to list all creditors. (Id.)						
24	On March 23, 2010, Cuomo filed her petition in the instant case (the "Third Petition"),						
25	which did not list the Ritchie Debt. (See Bankr. Dkt. No. 1 at 19–36.) The case seemingly						
26	proceeded without a hitch and Cuomo obtained her discharge on July 1, 2010. (Bankr. Dkt. No.						

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2 In October 2011, after having acquired Ritchie's interest in the Ritchie Debt, Kelly, as 3 Ritchie's assignee, sued Cuomo in Nevada district court on a breach of contract theory to collect on the debt (the "State Court Action"). (See Bankr. Dkt. No. 32, Doc. 32-1.) DeLuca learned of 4 5 the proceeding and informed Kelly that the Ritchie Debt had been discharged and that Kelly's 6 collection efforts were in violation of the "Bankruptcy Stay." (Bankr. Dkt. No. 32, Doc. 32-1 at 7 11.) Although his terminology was imprecise, DeLuca was correct; this court has since ruled that the State Court Action was void *ab initio* as violative of the Section 524 discharge injunction. 8 9 (Dkt. No. 51 at 18.) 10 On April 12, 2012, Cuomo filed a motion to reopen the bankruptcy case. (Bankr. Dkt. No. 11 32.) On April 26, she filed an amended Schedule F listing the Ritchie Debt (the "Amended Third 12 Petition"). (Bankr. Dkt. No. 37.) On May 14, the court granted her motion and reopened the case. C. 13 **The Adversary Proceeding** 14 On June 15, 2012, Kelly timely filed an adversary complaint alleging that the Ritchie Debt 15 was incurred through fraud under Section 523(a)(2)(A) and that discharge should have been denied 16 under Section 727(a). (Dkt. No. 1.) 17 Cuomo, representing herself pro se, answered and then filed a motion for summary 18 judgment. (Dkt. Nos. 10, 23.) The court granted in part and denied in part her motion; in short, the 19 Section 523(a)(2)(A) claim survives and trial is set for June 21, 2013. (Dkt. Nos. 19, 51, 99.) 20 D. The Order to Show Cause In her motion for summary judgment, Cuomo alleged that she had informed DeLuca of the

In her motion for summary judgment, Cuomo alleged that she had informed DeLuca of the Ritchie Debt prior to filing the Third Petition by "fill[ing] out all the paperwork of the list of her creditors, including Pat Richie [*sic*]." (Dkt. No. 23 at 5.) She also contended that DeLuca had given her a copy of a pre-filing draft Schedule F listing the Ritchie Debt, which she attached as an exhibit to her motion. (Dkt. No. 23 at 5–6; Doc. 23-1 at 125.) She expressed confusion about why the final version of the Third Petition did not list the Ritchie Debt. (*See* Dkt. No. 23 at 5–6.)

1 Based partly upon these allegations, the court issued the "Order to Show Cause Why 2 Attorney Anthony J. DeLuca Should Not Be Sanctioned for Failing to List a Known Debt on 3 Debtor's Bankruptcy Schedules and Failing to Represent Debtor in this Adversary Proceeding" on March 11, 2013 and an amended order to show cause on March 27 (collectively, the "Order to 4 Show Cause" or "OSC"). (Dkt. Nos. 31, 47.) The court was concerned that DeLuca had not 5 complied with specific provisions of the Bankruptcy Code, the Bankruptcy Rules, and Nevada's 6 7 Rules of Professional Conduct, made applicable to this proceeding by Local Rule IA 10-7(a). The 8 court ordered DeLuca to explain whether (1) he performed competently by failing to list the 9 Ritchie Debt in the Third Petition in light of Cuomo's allegation that he was previously aware of 10 the debt and of the Second Petition's scheduling of the debt; (2) he had charged for his services to 11 reopen the case and amend the schedules, and if so, why he had not filed a supplemental Rule 12 2016(b) statement of compensation; (3) any additional fees were reasonable in the amount; and 13 (4) nonrepresentation in the adversary proceeding was reasonable and whether Cuomo had given 14 informed consent to representation only in the main bankruptcy case. (Dkt. Nos. 31, 47). The 15 court set a hearing (the "OSC Hearing") for April 2, 2013.

16 On March 25 and 29, 2013, DeLuca responded to the OSC. (Dkt. Nos. 45, 49.) On April 2,
17 the court held the OSC Hearing; DeLuca and Cuomo both appeared.

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Е.

The Motion to Withdraw

On March 26, 2013, DeLuca moved to withdraw from representing Cuomo. (Bankr. Dkt.
No. 49.) The next day, he served the motion by first class on Cuomo, Joseph B. Atkins (the trustee
in this bankruptcy case), and the U.S. Trustee. (Bankr. Dkt. No. 51.) No one filed any written
opposition to DeLuca's motion. The court heard the motion on April 30, and attorney Layne
Nordstrom appeared on DeLuca's behalf. No one appeared to oppose the motion.

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26 **III. THE PARTIES AND THEIR POSITIONS**

A. DeLuca's Arguments

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1. Sanctions

3 Concerning the failure to schedule the Ritchie Debt in the Third Petition, DeLuca makes 4 various arguments. He first asserts that the Retainer Agreement placed the burden on Cuomo to verify the accuracy of the information in the schedules and informed her of the consequence of 5 failing to list all creditors. (Dkt. No. 45 at 6–7.) He next contends that the Ritchie Debt did not 6 7 appear on Cuomo's credit reports, which he attached to his response. (Id. at 6–7; Doc. 45-1, Ex. I.) 8 He then argues that Cuomo had multiple opportunities to verify the information—at the paperwork 9 appointment and signing appointment—and that she signed the "Chapter 7 – Schedule F Review" 10 form certifying that all her creditors were listed. (Dkt. No. 45 at 5–6.) Lastly, even though 11 petitions are filed electronically, DeLuca claims that Cuomo "wet signed" the finalized petition. 12 (*Id.* at 7.) DeLuca is simply unaware of anything else that he could have done to ensure that the 13 information in her Third Petition was accurate:

14 This Court may not simply exonerate Debtor(s) of all accountability for their own bankruptcy filing and their own lives. Respondent is unaware of anything more reasonable that a bankruptcy law firm could possibly do to assist debtors like Jody 15 Cuomo than attaining their credit reports; emphasizing and reemphasizing the importance of reviewing Schedule F; and advising her of the consequences of 16 failing to list creditors. Jody Cuomo was given multiple opportunities to review the final Schedule F and through her sole negligence did not ensure that a creditor to 17 whom she owed \$96,000 was listed. Since the creditor Patricia Ritchie was not 18 listed on the credit reports it was incumbent upon debtor to advise DeLuca & Associates of the existence of the creditor. 19

20 (*Id.* (emphasis added).)

As to the existence of the creditor at issue on the Second Petition, DeLuca argued at the OSC Hearing that his standard practice is to review prior petitions prepared by other attorneys only to verify that a client is eligible under the Code to file for bankruptcy. He "does not review individual schedules to compare them with a current filing over seven months later." (Dkt. No. 49 at 2.) His argument essentially amounts to "things change"—that information in a seven-monthold petition is "stale," and that "[d]uring such a prolonged period of time between petitions, the

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debtor[']s income, expenses, assets, and virtually every fact of the petition may have changed including the creditors to whom the debtor may owe money. Debtor's [*sic*] settle claims, pay debts, etc." (*Id.*) Relying again on the seven-month period between the Second Petition and Third Petition, he points out that the Chapter 7 means test uses only a six-month window. (*Id.*) He contends that he was hired to prepare Cuomo's new petition, not to "copy the incompetently performed work (as deemed by this Court) of another lawyer[,]" an obvious reference to the sanctions ordered against Crock and Cereso. (*Id.*)

Specifically responding to the court's concern that he violated the duty of competence
under Nevada Rule 1.1, DeLuca argues that "reviewing an incompetently drafted and dismissed
prior petition was not *reasonably* necessary for the representation of the Debtor." (*Id.* (emphasis in
original).) Likewise, he asserts that it was reasonable to rely on Cuomo's review of the Third
Petition to ensure that all creditors were listed. (*Id.* at 3.) He even implies that Cuomo may have
intentionally omitted the Ritchie Debt. (*Id.* at 4.)

As to Cuomo's allegation that DeLuca had given her a pre-filing draft of the Third Petition listing the Ritchie Debt, DeLuca argues that the document she refers to is actually a copy of the Amended Third Petition. (*Id.*) He points to the case number on each page as proof that it was not a pre-filing document, as the court only assigns case numbers upon case filing. (*Id.*) He also contended at the OSC Hearing that it would require an overt act to omit a debt that appears on a pre-petition draft from the filed version, and that the court should not presume such an act without clear evidence.

DeLuca also argues that Cuomo requested the document in November 2012, and at that time, the only document he could have provided her was a copy of the Amended Third Petition. (*Id.*) This is so, he contends, because the software he uses to prepare petitions, Best Case, always overwrites prior versions of a petition once changes are made. (*Id.*) He expressed profound confusion as to how the court could not be aware of this alleged aspect of Best Case's functionality. (*Id.*)

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1 DeLuca builds on this point to argue that Cuomo is perpetuating a fraud on this court by 2 falsely claiming that the Amended Third Petition is a pre-filing draft. (Id. at 5.) He bolsters this 3 argument by pointing to Cuomo's prior inconsistent statements in the First Petition and Second Petition about whether she had received credit counseling. (Id. at 5-6 ("How many times will this 4 Court allow Jody Cuomo to deceive this Court?").) Accordingly, he "requests this matter be 5 referred to the U.S. Department of Justice, or any body this Court deems appropriate to pursue 6 7 Debtor Cuomo for criminal prosecution on counts of perjury and fraud [and that] this Court issue an Order to Show Cause Why Jody Cuomo should not be sanctioned for committing fraud and 8 9 perjuring herself before this Court." (*Id.* at 8.)

As to the issue of DeLuca's attorney's fees, he states that he has not received any
compensation for his post-discharge services and thus no supplemental Rule 2016(b) disclosure
statements were required. (Dkt. No. 45 at 7–8.) Further, DeLuca requests that the court order
Cuomo to pay all of his attorney's fees for his post-discharge work, including his efforts to respond
to the OSC which he claims "stem[s] from Defendant Cuomo's . . . fraudulent allegations." (*Id.* at
11.)

As to the nonrepresentation in this adversary proceeding, he contends that he offered to
represent Cuomo but she could not afford it. He asserts that he "sent debtor a letter of nonrepresentation in the adversary as the firm could not continue to work endlessly for debtor Jody
Cuomo without compensation." (*Id.* at 8–9.) The date and precise content of this letter are
unknown, however, as DeLuca has not submitted it to the court.

Finally, DeLuca contends that this court is "specifically targeting" him and his firm. (Dkt. No. 49 at 4.) In his response to the OSC, he asserted that "the hearing scheduled for April 2, 2013 appears to be nothing more than a legal formality necessary for a predetermined decision of this Court to sanction Respondent on *some* basis." (*Id.* (emphasis in original).) This conclusion rests on allegations that (i) the court ignored the "irrefutable evidence that Cuomo committed a fraud upon this Court" by submitting the alleged pre-filing draft petition; (ii) to prepare the Amended OSC after he had responded to the first OSC, the court must have "actively re-reviewed the file to find some other way in which it could possibly justify sanctioning Respondent;" and (iii) the court should not have believed Cuomo's allegations in light of her previous lie to the court about the credit counseling certificate. (*Id.* at 4–6.)

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2. Motion to Withdraw

DeLuca's principal argument is that he and Cuomo have "irreconcilable differences." (Bankr. Dkt. No. 49 at 1.) He also contends that (i) he properly noticed the debtor and opposing counsel; (ii) his withdrawal will not cause any delay; and (iii) Cuomo, on multiple occasions, denied his offers for representation in the adversary proceeding

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B.

Cuomo's Contentions

11 Cuomo did not file any papers in response to the OSC, but she did argue on her own behalf 12 at the OSC Hearing. To summarize her points, she contends that (i) the exhibit she attached to her 13 motion for summary judgment and described as a pre-filing draft petition was not false; (ii) she 14 obtained that document from a secretary in DeLuca's office in November 2012; (iii) she gave 15 DeLuca a list of creditors that included the Ritchie Debt before filing the Third Petition; (iv) she 16 has not committed any fraud on the court; (v) she is the victim of two terrible attorneys, neither of 17 which could perform a relatively simple Chapter 7 case; and (vi) she has never spoken directly 18 with DeLuca and had never even seen him until the OSC Hearing.

19 Cuomo did not file any papers concerning the motion to withdraw, and she did not appear20 at the hearing on the motion to withdraw.

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C. Factual Findings

There is considerable disagreement about the nature of the alleged pre-filing draft
petition—more specifically, whether it is in fact a pre-filing draft or a copy of the Amended Third
Petition. Based on the appearance of the case number on every relevant page of the document and
the equality of creditors on the alleged pre-filing draft and the Amended Third Petition, the court
finds that it is a copy of the Amended Third Petition.

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This does not necessarily mean, however, that Cuomo acted in bad faith by asserting 2 otherwise. The court believes that she entered DeLuca's office in November 2012 and asked for a 3 copy of the pre-filing draft, and that the secretary gave her the then-current version of her petition. 4 In other words, Cuomo believed this document to be what she purported it to be based on the response from DeLuca's own staff. That being said, the court does not believe that DeLuca, or his 5 office staff, acted in bad faith either by giving her the Third Amended Petition. It was likely the 6 7 document most readily available, and possibly DeLuca did not have a copy of the pre-filing draft 8 petition available.

9 That DeLuca may not have had a copy of the pre-filing document available does not mean 10 that, as he asserts, it was "factually impossible" to have it available. (Dkt. No. 45 at 10.) Like most 11 filing software, Best Case software allows users to save an archive copy of any document at any 12 time. If a document is altered before an archive version is created, however, the prior version is 13 lost. To file a document with the court, the user must create a PDF file, which the system 14 automatically archives unless instructed otherwise. In short, the user decides when and what to 15 archive. If documents are automatically overwritten or deleted in DeLuca's computer system once 16 modified, that is by his choice.

17 At the OSC Hearing, DeLuca asserted that there would be no purpose to save prior drafts. 18 He argued that it would not be pragmatic because there would be hundreds of versions of each case 19 and his computer servers would be overwhelmed. He said that he does not know of any profession 20 where rough drafts are saved. The court is not in a position to attest to the routine practice of 21 lawyers and other professionals concerning electronic document archives, but there are certainly 22 some lawyers that save draft documents and there is undoubtedly value in doing so because later it 23 might be necessary to see what was changed and why.

24 The next factual issue concerns the level of personal attention that DeLuca gave to Cuomo. 25 At the OSC Hearing, Cuomo argued that she had never met or spoken with DeLuca and that the 26 OSC Hearing was the first time she had ever seen him. DeLuca did not rebut this assertion.

Accordingly, the court finds that DeLuca never personally met with Cuomo, or even talked with 2 her over the phone, during the course of representation.

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IV.

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LEGAL ANALYSIS

A. **Sanctions**

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"Specifically Targeting" DeLuca and His Firm

6 Before addressing the statutes and rules at issue, it is necessary to address DeLuca's 7 allegation that the court is specifically targeting him.³ DeLuca raised this contention in a motion to recuse, filed after this matter was taken under submission. Although the norm is that the judge 8 9 sought to be recused should decide such a motion, Bernard v. Coyne (In re Bernard), 31 F3d. 842, 10 843 (9th Cir. 1994), this court referred the matter to the Chief Bankruptcy Judge for this district, 11 the Honorable Mike K. Nakagawa. (Dkt. No. 76). That referral occurred on May 23, 2013, and 12 Chief Judge Nakagawa heard it on May 29, 2013. He entered his order denying the motion to 13 recuse on June 3, 2013 (Dkt. No. 86). He also entered a 11-page memorandum outlining his 14 reasoning (Dkt. No. 85). This court incorporated that memorandum in this decision as though set 15 forth in full.

16 In the present matter, the court was troubled by the appearance of the Ritchie Debt on the 17 Second Petition and its subsequent omission from the Third Petition, Cuomo's pro se status in the 18 adversary proceeding, and the lack of a supplemental Rule 2016(b) statement. Now that the court 19 has heard arguments from all those who wished to present them, it can review DeLuca's conduct in 20 this case and determine whether sanctions should be imposed.

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²⁴ ³This assertion is somewhat odd, given that this court has issued at least one order to show cause 25 against DeLuca and did not pursue the matter when DeLuca adequately explained his actions. E.g., In re Wallace, No. 06-12285-bam, Dkt. Nos. 29, 32 (court stated on the record at the hearing on March 14, 2007 26 that DeLuca's conduct did not warrant sanctions).

2. Interplay Between State and Federal Law

Attorneys practicing in this court must adhere to the standards of conduct prescribed by the Nevada Rules of Professional Conduct. Local Rule IA 10-7(a). The Nevada Rules of Professional Conduct in turn are based on, and largely identical to, the ABA Model Rules of Professional Conduct. The State of Nevada has not adopted the official comments to the ABA Model Rules; however, the comments "may be consulted for guidance in interpreting and applying the Nevada Rules of Professional Conduct, unless there is a conflict between the Nevada Rules and the . . . comments." NEV. RULE OF PROF'L CONDUCT 1.0A (2011).

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Nev. Rule of Prof'l Conduct 1.1 — Duty of Competence a. Legal Standard

11 Under Nevada Rule 1.1, which is identical to ABA Model Rule 1.1, "[a] lawyer shall 12 provide competent representation to a client ... the legal knowledge, skill, thoroughness and 13 preparation reasonably necessary for the representation." NEV. RULE OF PROF'L CONDUCT 1.1 14 (2011). "Competent handling of a legal matter includes inquiry into and analysis of the factual 15 and legal elements of the problem, and use of methods and procedures meeting the standards of competent practitioners." ABA MODEL RULE 1.1 cmt. 5. "The interrelated obligations of 16 17 thoroughness and preparation require a lawyer to investigate all relevant facts" AM. BAR 18 ASS'N, ANNOTATED MODEL RULES OF PROF'L CONDUCT 23 (2011) ("ANNOTATED RULES"); see 19 RESTATEMENT (THIRD) OF LAW GOVERNING LAWYERS § 16 cmt. d (lawyer must perform 20 "appropriate factual research" called for by the client's objectives); 1 THE LAW OF LAWYERING 21 § 3.2 (Geoffrey C. Hazard, Jr. & W. William Hodes, 3d ed. 2012) ("[F]ailure to inquire into key 22 facts . . . may . . . be [a] violation[] of [ABA Model] Rule 1.1."). "The level of competency 23 heightens as the complexity and specialized nature of the matter increase." In re Slabbinck, 482 24 B.R. 576, 590 (Bankr. E.D. Mich. 2012).

Whether a lawyer fulfilled the duty of competence depends on the client's objectives. *See In re Egwim*, 291 B.R. 559, 569–73 (Bankr. N.D. Ga. 2003); *In re Castorena*, 270 B.R. 504,

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526–30 (Bankr. D. Idaho 2001); RESTATEMENT (THIRD) OF LAW GOVERNING LAWYERS § 16 cmts. c, d. (2000). To determine the client's objectives, a lawyer must properly communicate with the client to understand the client's expectations, learn about the client's particular legal and financial situation, and independently investigate any "red flag" areas. *See* STATE BAR OF CAL., COMM. ON PROF'L RESPONSIBILITY & CONDUCT, AN ETHICS PRIMER ON LTD. SCOPE LEGAL REPRESENTATION 1–2 (2004) ("CAL. ETHICS PRIMER").

7 A bankruptcy lawyer cannot assume that a client knows what a bankruptcy will or will not 8 do for her. She may understand that bankruptcy eliminates some debts but is unlikely to know 9 anything else about bankruptcy or even whether she wants or needs to file. For this reason, 10 laypersons seek the advice of bankruptcy lawyers. See Danvers Savs. Bank v. Cuddy (In re 11 *Cuddy*), 322 B.R. 12, 17 n.18 (Bankr. D. Mass. 2005) ("YES, you do need a lawyer in a 12 bankruptcy case." (internal quotation marks and citation omitted)); Nichols v. Keller, 19 Cal. Rptr. 13 2d 601, 609, 15 Cal. App. 4th 1672, 1686 (1993) ("A trained attorney is more qualified to 14 recognize and analyze legal needs than a lay client, and, at least in part, this is the reason a party 15 seeks out and retains an attorney to represent and advise him or her in legal matters.").

Unless a client indicates otherwise, her principal objective in bankruptcy is the discharge of
all dischargeable debts. *See Schwab v. Reilly*, 130 S. Ct. 2652, 2667 (2010) ("fundamental
bankruptcy concept of a fresh start" (internal quotation marks and citation omitted)); *In re French*,
20 B.R. 155, 156 (Bankr. D. Or. 1982) ("The overriding purpose of all bankruptcy laws is to
relieve the debtor from the weight of oppressive indebtedness and to provide him with a fresh
start.") (citing *Perez v. Campbell*, 402 U.S. 637 (1971)); *cf. In re Jackson*, 184 F.3d 1046, 1052
(9th Cir. 1999) ("Exceptions to discharge must be construed narrowly.").

Because Cuomo did not express any particular goals, DeLuca was obligated to provide
whatever services were reasonably necessary to achieve the discharge of all of Cuomo's
dischargeable debts. To determine what those services were, he needed to investigate all relevant
facts and communicate with Cuomo to learn about her particular legal and financial situation.

b. Application

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2 Had Cuomo not previously filed for bankruptcy or had the Second Petition not been 3 reasonably available to DeLuca, the inquiry would end here. He obtained Cuomo's credit reports 4 from three bureaus, none of which listed the Ritchie Debt, and he gave her repeated opportunities to review the pre-filing information. (Doc. 45-2 at 12–25.) Although his procedures are somewhat 5 lacking in that the consequence of failing to list a creditor is mentioned in the Retainer Agreement 6 7 but not in the "Chapter 7 – Schedule F Review" form, they are sufficient to fulfill the duty of competence in the usual run of events. Cuomo's case did not align with the prototypical Chapter 7 8 9 debtor though, and this situation represents what can go awry when an attorney's practices are 10 designed for a volume operation rather than for individualized client attention.

11 The thoroughness required under Nevada Rule 1.1 mandates that an attorney take 12 reasonable steps to ensure that all of a client's creditors are listed on Schedule F. See NEV. RULE 13 OF PROF'L CONDUCT 1.1 (2011). While some debts are discharged even if unscheduled, a debtor 14 only receives the full protection of bankruptcy for scheduled debts. For example, when debts are 15 properly scheduled, the deadline to file dischargeability complaints is established. FED. R. BANKR. P. 4007. The certainty of the "fresh start" is therefore best ensured. See Schwab v. Reilly, 130 S. 16 17 Ct. at 2667. The bankruptcy attorney is the expert and to properly serve his client, he must not 18 merely react to what the client presents him. Rather, he must proactively perform independent 19 research into the relevant facts and relevant law. ANNOTATED RULES 23; HAZARD & HODES § 3.2; 20 see NEV. RULE OF PROF'L CONDUCT 1.1 (2011).

The existence and identity of those creditors listed on the Second Petition were relevant
facts necessary to a full understanding of Cuomo's individual legal and financial situation. *See*ANNOTATED RULES 23 (citing *In re Dean*, 401 B.R. 917, 923, 925–26 (Bankr. D. Idaho 2008)
(sanctioning attorney for violating duty of competence by filing bankruptcy petition without
investigating whether security interest in clients' motor home was perfected); *Toledo Bar Ass'n v. Wroblewski*, 515 N.E. 2d 978, 978, 32 Ohio St. 3d 162, 162 (1987) (sanctioning probate attorney

for failure to investigate whether decedent was survived by next of kin and failure to properly inventory decedent's bank accounts); *In re Disciplinary Proceedings against Winkel*, 577 N.W. 2d 9, 11, 217 Wis. 2d 339, 342–43 (1998) (sanctioning attorney for failure to obtain information about funds held in trust by clients' business before clients surrendered assets to bank)).

Lawyers also owe a duty of trust to their clients. *U.S. Trustee v. Jones (In re Alvarado)*, 363 B.R.484, 490 (Bankr. E.D. Va. 2007); RESTATEMENT (THIRD) OF LAW GOVERNING LAWYERS § 16 cmt. b (2000). Part of that trust is the client's reasonable expectation that lawyers will help correct mistakes and inform clients of facts which they overlook or simply do not understand are relevant. Although Cuomo should have realized that the Ritchie Debt was not listed on her Third Petition, she was not in a position to understand the legal importance of that omission in light of the fact that it was listed on a prior petition.

12 A lay client may believe that a court already "knows" about a previously-listed debt and 13 that re-listing it is not necessary or may believe that her attorney has reviewed her prior petitions 14 and determined that re-listing the debt is likewise unnecessary. Whether Cuomo believed this is 15 unknown, but as the expert, DeLuca had the obligation to communicate to her the effect of 16 omitting a debt that was previously listed to determine whether she still wanted to omit it. Maybe 17 Cuomo simply forgot about the Ritchie Debt or was preoccupied with other things when she 18 verified the accuracy of the Third Petition. DeLuca is not responsible for facts that he could not 19 have reasonably known, but he is responsible to provide professional counsel which includes 20 catching a client's reasonably knowable error.

DeLuca's assertion that "things change" made a face-to-face meeting—which never
happened—all the more important. Within several minutes, he could have asked her what had
happened with the Ritchie Debt—for example, whether the creditor had forgiven it or whether she
had paid it. He had the duty to determine whether anything had changed since the prior petitions.
In other words, reviewing the prior petitions was a "method[] and procedure[]" necessary to
determine the legal and factual elements of Cuomo's problem. ABA MODEL RULE 1.1 cmt. 5.

1 The existence of the Ritchie Debt was certainly a relevant fact, as borne out by the present 2 adversary proceeding which could have been avoided had the Ritchie Debt been listed. See 3 ANNOTATED RULES 23; HAZARD & HODES § 3.2. Even without the benefit of hindsight though, the Ritchie Debt was a relevant fact because it constituted just over half (56%) of Cuomo's overall 4 5 debt. Moreover, any debt listed on a schedule in the recent past is a relevant fact because it contributes to the attorney's holistic understanding of a client's legal and financial situation. In 6 7 order to achieve the objective of discharging all of a client's dischargeable debts, DeLuca was 8 obligated to take reasonable steps to determine what those debts were. DeLuca had actual 9 knowledge of the Second Petition. But even if not, it was reasonably available through the court's 10 PACER system of electronic records. See In re Alessandro, 2010 WL 3522255 at *3 (Bankr. 11 S.D.N.Y. 2010); ANNOTATED RULES 23–24 (citing People v. Boyle, 942 P.2d 1199, 1201 (Colo. 12 1997) (en banc) (sanctioning attorney for "fail[ure] to discover and present readily available 13 evidence supporting the asylum petition)). To say the least, cross-checking the Second Petition 14 with the Third Petition was a reasonable step to ensure that all dischargeable debts were scheduled. 15 DeLuca cannot by contract limit the scope of his duties such that he serves essentially as a

bankruptcy petition preparer who is responsible only to transcribe onto the Schedule F whatever 16 17 debts are specified by the client. See In re McKain, 325 B.R. 842, 849 (Bankr. D. Neb. 2005) 18 ("Clearly, the debtor is ultimately responsible for the veracity of the information contained in her 19 bankruptcy schedules.... A debtor's attorney also bears a significant degree of responsibility in 20 assuring to the best of his or her ability that the schedules are complete and accurate before they 21 are filed.") (citing 4 COLLIER ON BANKRUPTCY ¶ 521.03[3] (15th ed. rev. 2005)); U.S. Trustee v. 22 Lynn (In re Bellows-Fairchild), 322 B.R. 675, 680 (Bankr. D. Or. 2005). The current version of 23 Collier on Bankruptcy puts it this way:

In the preparation of the schedules nothing should be taken for granted. The

for it is the duty of the debtor to present intelligible and true schedules.

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attorney should carefully investigate the affairs of the debtor and make certain that the attorney has all the information needed to prepare full and complete schedules,

4 COLLIER ON BANKRUPTCY ¶ 521.03[3] (Alan N. Resnick & Henry J. Sommer eds., 16th ed. 2013).

3 While Cuomo bears ultimate responsibility for the information in her schedules, DeLuca played a crucial role as her agent and fiduciary. The Retainer Agreement goes a step too far by 4 5 purporting to place *all* responsibility for listing creditors on Cuomo. See RESTATEMENT (SECOND) OF CONTRACTS § 193 (1981) ("A promise by a fiduciary to violate his fiduciary duty or a promise 6 7 that tends to induce such a violation is unenforceable on grounds of public policy."); *Neubauer v.* 8 Goldfarb, 133 Cal. Rptr. 2d 218, 225, 108 Cal. App. 4th 47, 57 (2003). Where the client is the 9 only source of such knowledge, this clause is sensible; an attorney cannot pry open a client's mind 10 to see what information is being withheld. But taken at its face, this clause even excuses DeLuca 11 from correctly transcribing the information in the credit reports. By contract, he purports to have 12 no obligation to perform any independent research however easy or inexpensive it may be; the 13 client cannot trust that he will correctly list any creditors on Schedule F or correct any of the 14 client's errors. DeLuca cannot contract away the thoroughness mandated by Nevada Rule 1.1. See 15 RESTATEMENT (SECOND) OF CONTRACTS § 193 (1981). If DeLuca seeks to perform the duties of a 16 bankruptcy petition preparer who merely transcribes client-provided information, then he should 17 charge fees that so reflect. See 11 U.S.C. § 110 (2012).

18 DeLuca rightly refused to copy the work of incompetent attorneys, but oddly accepted the 19 passive role of relying solely on information provided by Cuomo-an inexpert in bankruptcy 20 procedure or substance. See ANNOTATED RULES 24 (citing In Re Disciplinary Proceedings against 21 Fischer, 499 N.W. 2d 677, 677–69, 176 Wis. 2d 145, 145–49 (1993) (sanctioning attorney for 22 signing and filing complaints prepared by third parties without independently investigating the 23 clients' case files)). In essence, DeLuca purports to contract away his obligation to give legal 24 advice based on the client's overall situation in favor of responding only to what the client 25 provides. This inappropriately put Cuomo in a position in which she could not trust a professional 26 whose predominant fiduciary duty is the duty of trust. See In re Alvarado, 363 B.R. at 490.

1 DeLuca's arguments are of no avail. The marginal expense of cross-checking prior 2 schedules is far outweighed by the duty to provide competent representation by thoroughly 3 investigating relevant facts. Not all clients have past filings, so the expense would not be incurred in every case. DeLuca argued that the Third Petition has over one hundred creditors, but the 4 Second Petition had only 27. The comparison work is ministerial and could be done by a 5 paralegal. The expense of cleaning it up later is much greater than doing it right the first time; 6 7 DeLuca himself admits that he spent considerable efforts to reopen the case and amend the 8 schedules. (Dkt. No. 45 at 8–9.)

9 DeLuca points to the unethical conduct of Cuomo's former attorneys to justify his 10 ignorance of the prior schedules. Yet he also stated that as a matter of practice he does not look at 11 prior schedules, so it does not appear to really matter who prepared them. When the Third Petition 12 was prepared, the decision to ignore Cuomo's prior schedules was not based on Crook's and 13 Cereso's conduct but rather DeLuca's general office practice. The present reliance on Crook's and 14 Cereso's unethical conduct seems to be a post hoc rationalization to justify DeLuca's inattention to detail. That the former attorneys were sanctioned is good reason to be skeptical of their work, but 15 16 it does not excuse completely ignoring it.

17 The court agrees with DeLuca that it would have been unreasonable for him to *copy* the 18 Second Petition, because it was prepared by incompetent counsel and it is correct that "things 19 change." But he did have the duty to review the Second Petition with Cuomo. Had he done so, he 20 would have discovered that the debt was still owing and would have scheduled it (assuming with 21 little doubt that Cuomo would have agreed to schedule it). She thus would have benefitted from 22 Rule 4007's deadline for dischargeability complaints and she may not be embroiled in this 23 adversary proceeding. While the court cannot state whether Kelly would have acquired the Ritchie 24 Debt and timely brought his nondischargeability action had the debt been properly scheduled in the 25 Third Petition, Cuomo at least would have enjoyed the protection Rule 4007's deadlines. Rule 26 4007(b)–(d). And this protection is part of the overall benefit of bankruptcy that DeLuca was

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obligated to provide as an experienced consumer bankruptcy attorney. Even if Cuomo understood that unscheduled debts may not be discharged, she cannot be expected to understand the complex relationship between unscheduled debts, Section 523, and Rule 4007 that governs nondischargeability complaints.

For the reasons stated above, DeLuca violated Nevada Rule 1.1.

4. Nev. Rule of Prof'l Conduct 1.2 — Scope of Services a. Legal Standard

8 The practice of providing limited legal services, colloquially known as "unbundling," is
9 permissible only if "the limitation is reasonable under the circumstances and the client gives
10 informed consent." NEV. RULE OF PROF'L CONDUCT 1.2(c).⁴ Unbundling is further defined as
11 "dividing comprehensive legal representation into a series of discrete tasks, only some of which the
12 client contracts with the lawyer to perform." Amber Hollister, *Limiting the Scope of*13 *Representation: Unbundling Legal Servs.*, 71 OR. ST. B. BULL. 9, 9 (2011).

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b. Application

In a recent opinion sanctioning DeLuca for unbundling representation in adversary 15 16 proceedings, he had excluded adversary proceedings from his flat fee and altogether refused to 17 provide the extra services. Here, the Retainer Agreement is identical in relevant respects, but his 18 conduct differed in that he offered to provide the extra services to Cuomo but she declined them as 19 unaffordable. That distinction is crucial. By offering adversary representation (albeit for an extra 20 fee), he effectively chose not to unbundle his services. The Retainer Agreement separates basic 21 services from additional services for attorney's fee purposes, but it nonetheless affords a full range 22 of services. See In re Egwim, 291 B.R. 559, 573 (Bankr. N.D. Ga. 2003) (stating that extra fees 23 may be charged for adversary representation); accord In re Seare, 12-01108, Dkt. No. 59 at 30.

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⁴For an extended discussion of unbundling, including the competing policy concerns, see *In re Seare*, 12-01108, Dkt. No. 59 at 23–30.

Thus, DeLuca did not place a limitation on services that would trigger the requirements of Nevada Rule 1.2. Accordingly, he did not violate Nevada Rule 1.2(c) by refusing to provide adversary representation when Cuomo could not afford it.

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5. Nev. Rule of Prof'l Conduct 1.5 / Rule 2016 — DeLuca's Fees

Since DeLuca did not charge any fees for his post-discharge work to reopen the case and amend the schedules, Nevada Rule 1.5 and Bankruptcy Rule 2016 are not implicated. NEV. RULE OF PROF'L CONDUCT 1.5 (2011); FED. R. BANKR. P. 2016. Accordingly, he violated neither.

As to DeLuca's request for attorney's fees from Cuomo for his post-discharge services to
reopen the case and amend the schedules, the court rejects it. His response to the OSC is not a
proper fee application under Section 329 and Rule 2016. He did not include a "detailed statement
of . . . the services rendered, time expended, . . . expenses incurred, and . . . the amounts requested"
as required. FED. R. BANKR. P. 2016(a). He may be entitled to fees under the Retainer Agreement,
but his apparent frustration with Cuomo's lack of payment is largely due to his own choice to
perform these services without a retainer and cannot be remedied with an improper fee application.

Regarding the time expended to respond to the OSC, the court's decision to issue the OSC
did not flow from any fraud by Cuomo and thus she is not responsible for any of DeLuca's related
fees.⁵ Moreover, the court finds that DeLuca's conduct in this case is sanctionable as he failed to
discharge the duties he owed to Cuomo. Requiring Cuomo to pay his fees would be absurd, and
there is no legal basis to do so.

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6. Section 707(b)(4)(C)

a. Legal Standard

"The signature of an attorney on a [Chapter 7] petition . . . shall constitute a certification that the attorney has . . . performed a *reasonable investigation* into the circumstances that gave rise

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⁵The court expresses no opinion about whether Cuomo would be responsible for DeLuca's fees had she committed fraud upon the court.

1 to the petition" 11 U.S.C. § 707(b)(4)(C) (2012) (emphasis added). The "reasonable investigation" under this section is indistinct from the "reasonable inquiry" under Rule 9011, and 2 3 Rule 9011 case law is applicable. In re Kayne, 453 B.R. 372, 381 (B.A.P. 9th Cir. 2011); In re Withrow, 405 B.R. 505, 511–12 (B.A.P. 1st Cir. 2009); see 6 COLLIER ¶ 707.05[1]; Attorney 4 Liability Under Section 707(b)(4) of the Bankruptcy Abuse Prevention and Consumer Protection 5 Act of 2005, 61 BUS. LAW 697, 703 (2006) ("ABA Attorney Liability"). The attorney must perform 6 7 an objectively reasonable investigation into the circumstances giving rise to the petition, assessed at the time the petition was filed. 11 U.S.C. § 707(b)(4)(C) (2012); ABA Attorney Liability 703; 8 9 see Hamer v. Career College Ass'n, 979 F.2d 758, 759 (9th Cir. 1992) (discussing Civil Rule 11). 10 The attorney cannot take all of the client's assertions at face value nor rely solely upon the 11 information provided by the client. See In re Kayne, 453 B.R. at 385; ABA Attorney Liability 705. 12 The attorney is the expert and cannot rely upon a client's limited understanding of what constitutes the "complete" or "necessary" information that the attorney must have nor what information is or is 13 14 not relevant to the client's particular situation. See In re Seare, 12-01108, Dkt. No. 59 at 62–66.

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b. Application

16 DeLuca did not perform a meaningful independent investigation into the circumstances 17 giving rise to Cuomo's bankruptcy petition. He only reviewed past filings to determine her 18 eligibility without any review of her prior schedules. He relied solely on the information she 19 provided about her creditors. Broadly put, the circumstance that drove her to bankruptcy was total 20 debt of approximately \$160,000 [verify this number], only about \$60,000 of which appeared on the 21 Third Petition. Had he performed a reasonable investigation by reviewing the prior petition, he 22 would have discovered that about one-third of her debt did not appear on the Third Petition. He 23 even admitted at the OSC Hearing that the Ritchie Debt was a "substantial" part of her total debt.

Other bankruptcy courts have rejected blame-the-client arguments similar to DeLuca's in
the context of Section 707(b)(4)(C). *In re Withrow* rejected an attorney's argument that he failed
to schedule recently closed bank accounts due to the debtor's poor health and faulty memory. 405

B.R. at 513. Whatever errors may have been directly attributable to faulty information from the 1 client, they were not sufficient to overcome the attorney's "sloppy and careless actions (or 2 3 inactions)...." Id. The attorney failed to reasonably investigate the underlying facts, and the court sanctioned him under Section 707(b)(4)(C) and Rule 9011. Id. at 514. 4 5 In re Moffett rejected a lawyer's similar justification for failing to schedule a substantial 6 asset: 7 What [the attorney] misses, however, is that the Debtor provided exactly what she was told she had to provide to get her case filed. The fault for the lack of complete information rests with [the attorney] for not insisting that clients he represents be 8 told — and required — to bring in all necessary information before a case will be 9 filed. He cannot absolve himself of the duty to conduct a reasonable investigation [under 707(b)(4)(C)] by affirmatively allowing clients to bring in only the bare 10 minimum of information and then claiming that it is not his fault that he did not have sufficient information to review. 11 12 2012 WL 693362 at *3. While *In re Moffett* is not on all fours with the instant matter, its lesson is 13 instructive. An attorney cannot place the entire burden on the clients to provide information. The 14 statutory duty of reasonable investigation survives whatever investigative limitation an attorney purports to impose by contract. See 11 U.S.C. § 707(b)(4)(C) (2012); Decoria v. Cnty. of 15 Jefferson, 2008 WL 130919 at *1 (D. Idaho 2008); Liebenstein v. Crowe, 826 F. Supp. 1174, 1189 16 17 (E.D. Wis. 1992) ("[Defendant] Port Washington may not contract away its . . . duties [to 18 indemnify] when there is a statute specifically addressing this duty."); Burris v. Am. Chicle Co., 33 19 F. Supp. 104, 108 (E.D.N.Y. 1940); In re U.S. Lines, Inc., 103 B.R. 427, 431 n.1 (Bankr. S.D.N.Y. 20 1989). Cuomo did everything that DeLuca told her to do. She reviewed the draft petitions in good 21 faith and unfortunately failed to spot the omitted Ritchie Debt. As under Nevada Rule 1.1, DeLuca 22 nonetheless had the affirmative duty under Section 707(b)(4)(C) to go beyond the information 23 provided by Cuomo and, at the very least, to ask why the Ritchie Debt was omitted. 24 For these reasons, DeLuca violated Section 707(b)(4)(C). 25 26

7. The Sanctions Imposed

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a. The Purpose of Sanctions

3 A lawyer's primary obligations are to her client, but she also owes duties to the public, the 4 legal system, and her profession. The ABA has recognized this in articulating that "the purpose of 5 lawyer discipline proceedings is to protect the public and the administration of justice from lawyers who have not discharged, will not discharge, or are unlikely properly to discharge their 6 7 professional duties to clients, the public, the legal system, and the legal profession." AM. BAR. 8 ASS'N, JOINT COMM. ON PROF'L SANCTIONS, STANDARDS FOR IMPOSING LAWYER SANCTIONS 13 9 (2005) (the "ABA STANDARDS"). The ABA Standards were developed to address ethical violations 10 - noncompliance with the ABA Model Rules and their state corollaries. In determining sanctions 11 for such violations, deterrence is the essential goal — protection from actual and potential 12 rulebreakers.

Likewise, the court may remedy violations of Section 707(b)(4)(C) by ordering sanctions
with the predominant purpose of deterrence. *In re O'Brien*, 443 B.R. 117, 144 (Bankr. W.D. Mich.
2011); *In re Robertson*, 370 B.R. 804, 809 n. 8 (Bankr. D. Minn. 2007); *see In re Kayne*, 453 B.R.
372, 382; *In re Withrow*, 405 B.R. at 515.

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b. The Range of Sanctions

18 "Bankruptcy courts have the inherent authority to regulate the practice of attorneys who 19 appear before them." In re Nguyen, 447 B.R. 268, 280 (B.A.P. 9th Cir. 2011) (en banc) (citing 20 Chambers v. NASCO, Inc., 501 U.S. 32, 43–45 (1991)). "Bankruptcy courts . . . have express 21 authority under the Code and the Rules to sanction attorneys, including disbarment or suspension 22 from practice" Id. at 281 (citing Price v. Lehtinen (In re Lehtinen), 564 F.3d 1052, 1058, 1062 (9th 23 Cir. 2009)); 11 U.S.C. § 105(a) (2012) ("The court may issue any order, process, or judgment that 24 is necessary or appropriate to carry out the provisions of [the Bankruptcy Code]."). "The 25 bankruptcy court has wide discretion in determining the amount of a sanctions award." In re 26 Kayne, 435 B.R. at 386 (internal quotation marks and citation omitted); see In re Withrow, 405

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B.R. at 514.

The Ninth Circuit BAP has endorsed the use of the *ABA Standards* to determine the appropriate sanctions for attorney misconduct. *See In re Nguyen*, 447 B.R. at 277 (holding that although failure to follow the *ABA Standards* is not an abuse of discretion, they remain a "helpful guide in the imposition of sanctions").

6 The ABA Standards includes a non-exhaustive list of potential sanctions which the court 7 may impose individually or collectively: (1) disbarment; (2) suspension; (3) interim suspension; (4) reprimand, a declaration that the lawyer's conduct was improper without limiting the lawyer's right 8 9 to practice; (5) admonition, a non-public reprimand; (6) probation, which allows the lawyer to 10 practice under specified conditions; (7) reciprocal discipline; and (8) various other sanctions and 11 remedies, such as restitution, assessment of costs, limitation upon practice, appointment of a 12 receiver, requiring that the lawyer take the bar examination or professional responsibility 13 examination, or requiring that the lawyer attend continuing education courses. ABA STANDARDS 14 14–16.

The Local Rules for the District of Nevada also grant considerable leeway in fashioning
sanctions for violations of the Nevada Rules of Professional Conduct. Local Rule 1A 10-7 ("[A]ny
attorney who violates these standards of conduct may be disbarred, suspended from practice before
this Court for a definitive time, reprimanded or subjected to such other discipline as the Court
deems proper.").

Section 329(b) and Rule 2017 provide independent bases for the court to examine the
reasonableness of attorney's fees. 11 U.S.C. § 329(b) (2012); FED. R. BANKR. P. 2017. If the court
determines that the "compensation exceeds the reasonable value" of the attorney's services, it may
cancel the retainer agreement or order disgorgement. 11 U.S.C. § 329(b) (2012).

Courts have awarded a variety of sanctions for the violations that DeLuca has committed.
For violations of the duty of competence, courts have ordered attorneys suspended from practice,
disgorged fees (partially and fully), ordered payment of the costs of the disciplinary proceeding,

and ordered public reprimands. *See In re Discipline of Peirce*, 128 P.3d 443, 445, 122 Nev. 77, 81 (2006); *In re Ohpark*, 2010 WL 1930187 at *2; *In re Dean*, 401 B.R. at 919; *Boyle*, 942 P.2d at 1204; *Wroblewski*, 512 N.E. 2d at 164; *In re Disciplinary Proceedings against Winkel*, 577 N.W. 2d at 10; *In re Disciplinary Proceedings against Fischer*, 499 N.W. 2d at 152–53.

For violations of Section 707(b)(4), courts have suspended an attorney's filing privileges, ordered continuing education courses, disgorged attorney's fees under Section 329(b) and Rule 2017, and imposed monetary sanctions beyond the attorney's fee amount. *See In re Kayne*, 453 B.R. at 385; *In re Withrow*, 405 B.R. at 514; *In re Moffett* 2012 WL 693362 at *4 (Bankr. C.D. Ill. 2012); *In re Triepke*, 2012 WL 1229524 at *4 (Bankr. W.D. Mo. 2012); *In re Alessandro*, 2010 WL 3522255 at *10 (Bankr. S.D.N.Y. 2010).

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c. The ABA Standards

12 Before applying the ABA Standards to DeLuca's violations, it is worth recapping what 13 those violations are. DeLuca violated the duty of competence, Nevada Rule 1.1, by failing to 14 thoroughly investigate her prior petitions to discover the relevant facts therein—a service that was 15 reasonably necessary to achieve Cuomo's reasonably anticipated result—the discharge of all 16 dischargeable debts. DeLuca violated Section 707(b)(4)(C) of the Bankruptcy Code by failing to 17 reasonably investigate the legal and factual circumstances underlying Cuomo's desire to file for 18 bankruptcy—again, by failing to review her prior petitions and ascertain what had changed and 19 why.

The *ABA Standards* dictates consideration of four criteria: (1) the duties violated, whether owed to a client, the public, the legal system, or the profession; (2) the lawyer's mental state, whether she acted intentionally, knowingly, or negligently; (3) the seriousness of the actual or potential injury caused by the lawyer's misconduct; and (4) the existence of aggravating or mitigating circumstances. ABA STANDARDS 9; *In re Nguyen*, 447 B.R. at 277.

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(1) The Duties Violated

The most important duties are those owed to the client—loyalty, diligence, competence,

and candor. ABA STANDARDS 9–10. In descending order of importance are the duties owed to the 1 general public, the legal system, and the legal profession. Id. at 10. The public is entitled to be 2 3 able to trust lawyers to protect their property, liberty, and lives. *Id.* Accordingly, lawyers should behave with honesty and integrity. Id. Being able to trust lawyers to protect one's property is 4 especially important for consumer bankruptcy debtors, who typically seek representation in dire 5 circumstances and face a complex legal process. The system is harmed where lawyers create or 6 7 use false evidence or intend to deceive the court, and where the lawyer's behavior puts an 8 unreasonable burden on the court. *Id.* The profession is harmed where an attorney's practices 9 reflect poorly on the profession or contribute to a decline in the overall quality of services provided 10 by attorneys in a practice area or region. See id.

11 DeLuca violated his duties to the Debtors, the public, the legal system, and the legal 12 profession. The court considers his violations of the duty of competence to be of the utmost 13 concern. DeLuca violated one of the essential duties of a lawyer—understanding the client's 14 particular factual and legal circumstance. He unethically placed the burden on her to determine what facts from her prior petitions were relevant, when he, as the consumer bankruptcy expert, was 15 16 obligated to thoroughly investigate the relevant facts. He attempted to contractually divest himself 17 from all obligations to verify the accuracy of her schedules, even if he himself (or his office staff) 18 transcribed the information from the credit reports. He structured his services like a bankruptcy 19 petition preparer yet charged as an attorney.

While it may be challenging to work with a client that does not catch all of her own
mistakes, a client must be able to trust that her lawyer will catch those mistakes which are
reasonably discoverable. And this mistake—the omission of a debt that was scheduled in the
client's prior petitions—was certainly discoverable with minimal, let alone reasonable, diligence.
The challenge of forgetful or inattentive clients is part of the practice of law; the attorney is not just
a conduit between client-provided information and the court. The ethical rules and the Bankruptcy
Code impose affirmative duties on lawyers to investigate the client's particular situation and take

all reasonable steps to verify the accuracy and completeness of the information on bankruptcy schedules.

3 DeLuca violated his duty to the public by practicing in a manner that erodes the public's trust in attorneys. He treats all clients the same, creating the impression that attorneys are more 4 5 interested in fees than solving individual client's problems. He has the regular practice of not reviewing clients' prior bankruptcy schedules, creating the impression that clients themselves must 6 7 discern what is and is not relevant for their present situation. The perceived value of attorneys to take a holistic view of their clients' needs is thus diminished. As individuals such as Cuomo find 8 9 themselves entangled in proceedings that could have been avoided with a little extra care by their 10 attorneys at a case's inception, the public's trust erodes. Because laypeople are not in a position to 11 meaningfully assess their own factual and legal circumstance, the general public is harmed to the 12 extent that DeLuca's practice is becoming the norm for consumer bankruptcy attorneys. See id.

For similar reasons, DeLuca's conduct harmed the legal profession. His practice of deliberately ignoring his clients' prior bankruptcy schedules reflects poorly on the legal profession, as it engenders distrust and the perception that attorneys are inattentive to clients' particular circumstance. To the extent that DeLuca's practice is becoming the norm for consumer bankruptcy attorneys, it constitutes a decline in the overall quality of services in consumer bankruptcy practice and the Las Vegas region.

DeLuca's conduct also harmed the legal system. If he had performed competently, the
court would not be spending limited time and resources to pursue this sanctions matter. It is
possible that the present adversary proceeding would not exist either, as Cuomo would have
enjoyed the benefit of the Rule 4007 deadlines, and resources would have thus been saved.

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(2) **DeLuca's Mental State**

The *ABA Standards* defines three mental states — intent, knowledge, and negligence — in
descending order of culpability. ABA STANDARDS 10. "Intent" is when the lawyer acts "with
conscious objective or purpose to accomplish a particular result." *Id.* "Knowledge" is when the

lawyer acts "with conscious awareness of the nature or attendant circumstances of his or her 2 conduct [but] without the conscious objective or purpose to accomplish a particular result." Id. "Negligence" is when a lawyer "fails to be aware of a substantial risk that circumstances exist or 3 that a result will follow, which failure is a deviation from the standard of care that a reasonable 4 5 lawyer would exercise in the situation." Id.

6 DeLuca's conduct here was reckless, or at least undertaken with conscious indifference, 7 which is somewhere in between knowing and intentional as defined in the ABA Standards. He admitted that he only reviews prior petitions to determine if a client is eligible to file for 8 9 bankruptcy. By design, his mode of practice takes a "things change" attitude such that only what is 10 in the client's current credit reports and what the client herself tells him are deemed relevant. He 11 knows or should know that he is turning a blind eye to potentially relevant information in prior schedules. He is consciously indifferent to the probable outcome of inaccurate or incomplete 12 13 information in a client's present schedule if the information differed in prior schedules.

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(3) **Seriousness of the Injury**

15 "The extent of the injury is defined by the type of duty violated and the extent of actual or potential harm." ABA STANDARDS 11. 16

17 The court first examines the actual injuries to Cuomo. She is now embroiled in an 18 adversary proceeding that very well could have been avoided. More concretely, DeLuca deprived 19 her of the opportunity of the finite deadline for dischargeability complaints under Rule 4007; he 20 exposed her to open-ended liability, at least until Cuomo amended her schedules. She is now 21 representing herself pro se in this adversary proceeding. Although the adversary proceeding may 22 have occurred in any event, DeLuca's actions increased the probability that it would occur. Given 23 her vulnerability as a debtor with insufficient resources to pay for representation in the adversary 24 proceeding, DeLuca placed her in an especially precarious situation. DeLuca deprived her of the 25 maximum opportunity for the fresh start—the primary objective of bankruptcy. Cuomo is now 26 suffering from stress and uncertainty that bankruptcy is intended to avoid.

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In addition, she spent time and energy preparing for and attending the OSC Hearing, which of course would not have occurred had DeLuca fulfilled his ethical and statutory duties.

As for potential injuries, the outcome of the adversary proceeding is uncertain and the Ritchie Debt may be declared nondischargeable. While this would not be entirely caused by DeLuca, the court again notes that DeLuca's failure to schedule the Ritchie Debt left the door open for this adversary proceeding.

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(4) Aggravating or Mitigating Factors

8 The court may consider aggravating and mitigating circumstances in deciding what 9 sanction to impose. ABA STANDARDS 25. Aggravating factors justify an increase in the degree of 10 discipline imposed. Id.; In re Nguyen, 447 B.R. at 277. They include (1) dishonest or selfish 11 motive; (2) a pattern of misconduct; (3) multiple offenses; (4) refusal to acknowledge wrongful 12 nature of conduct; and (5) substantial experience in the practice of law. ABA STANDARDS 26–27. 13 To a lesser or greater extent, all of these factors are present for DeLuca. He recklessly ignores the 14 information in prior schedules, which surely increases the efficiency of his practice; he justified his 15 conduct by stating that it would be very costly to cross reference all of his clients' past schedules. 16 This efficiency, however, comes at the cost of less attention to clients' particular financial and 17 legal circumstances. Such a regularized practice can only be characterized as selfish and a 18 violation of the fiduciary duty to place clients' needs first. DeLuca refused to admit his mistakes; 19 he blames Cuomo for not being sufficiently forthcoming. Finally, as an experienced consumer 20 bankruptcy practitioner, he should understand that information in prior schedules is always 21 relevant to properly understand a clients' circumstance and may have relevance for the relief 22 available to a client and the risks that a client may face by taking or failing to take certain actions.

Mitigating factors justify a decrease in the degree of discipline imposed. *Id.* at 25; *In re Nguyen*, 447 B.R. at 277. They include: (1) absence of a prior disciplinary record; and (2) timely
good faith effort to make restitution or to rectify consequences of misconduct. To the court's
knowledge, DeLuca has only been sanctioned on one prior occasion. However, that sanctions

order—issued by this court—is on appeal.⁶ Thus, the court does not treat that sanctions order as a 2 mitigating factor. DeLuca has not taken any steps to rectify the consequences of his misconduct or 3 make restitution.

4 As a mitigating factor, the court notes that DeLuca successfully Cuomo's bankruptcy case 5 to discharge, and he also successfully amended her schedules to include the Ritchie Debt (although 6 that amendment did not itself discharge that debt). The fact that he amended the schedules without 7 charging additional fees is not a mitigating factor, as he was essentially correcting an omission that he should have caught in the first place. 8

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d. **Fee Disgorgement**

10 The ABA Standards recommends sanctions depending on the duty violated and the lawyer's 11 mental state. They are a good starting point. For the types of violations that DeLuca has 12 committed, the suggested sanctions are suspension for knowing violations that cause injury or 13 potential injury to a client, the public, or the legal system and disbarment for intentional violations 14 that cause serious injury or potentially serious injury to a client, the public, or the legal system. ABA STANDARDS 24. 15

16 Based on the ABA Standards and the court's authority under Sections 105(a), 329(b) and 17 526(c), the court hereby imposes the following sanction on DeLuca:

18 The court orders the disgorgement of \$851.00 of DeLuca's attorney fees. This represents 19 56.8% of his flat fee of \$1,499.00, which reflects that the Ritchie Debt (\$96,000) is 56.8% of her 20 total scheduled debt (\$168,958). (Bankr. Dkt. No. 1 at 51; Bankr. Dkt. No. 37 at 19, 24.) Under 21 Section 329(b), the court may order the return of fees that "exceed[] the reasonable value" of the 22 services rendered by DeLuca. 11 U.S.C. § 329(b) (2012). Although DeLuca did not provide 23 Cuomo with what she reasonably expected in the circumstances—the discharge of all of her 24 otherwise dischargeable debts-his services were not without any value. He successfully pursued

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⁶In re Seare, No. 12-01108-bam, Dkt. No. 75 (notice of appeal).

her case to discharge. While there is statutory and precedential authority to disgorge all of DeLuca's fees, the court declines to go so far.

There is also support in the Code, the Local Rules, and the *ABA Standards* to suspend DeLuca from practice, but that is generally reserved for intentional violations. Although DeLuca's conduct was reckless, it did not rise to intentional—as defined in the *ABA Standards*—and thus suspension would be too severe a sanction.

Partial fee disgorgement is appropriate in the circumstances to deter DeLuca and other
similarly situated attorneys from similar conduct in the future.⁷ The court believes that other
attorneys who operate consumer bankruptcy "mills" are best deterred fee disgorgement that is
tailored to the particular violation at hand. Cuomo was able to obtain some of the relief she
initially sought, yet is still mired in a proceeding that could have been avoided. The reasonable
value of DeLuca's services is that which corresponds to the discharged debt.

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Motion to Withdraw

1. Legal Standard

Attorney withdrawal from representation is governed by Local Rule IA 10-6 and Nevada
Rule 1.16. Under the Local Rule, "[n]o attorney may withdraw after appearing in a case except by
leave of court after notice has been served on the affected client and opposing counsel." LR IA 106(c). Also, "[e]xcept for good cause shown, no withdrawal . . . shall be approved if delay of
discovery, the trial, or any hearing in the case would result. Where delay could result, the papers
seeking leave of Court for the withdrawal . . . must request specific relief from the scheduled trial
or hearing." LR IA 10-6(e).

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Nevada Rule 1.16 articulates the situations in which an attorney must withdraw (mandatory

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 ⁷In *In re Seare*, this court disgorged all of DeLuca's attorney's fees. *In re Seare*, 12-01108, Dkt.
 No. 59 at 87–89. Here, the court elects to partially disgorge his fees because Cuomo's primary goal—the discharge of all dischargeable debts—was partially realized. *In re Seare* was distinct because the debtors' primary goal—the permanent cessation of wage garnishment—could not reasonably be expected to be fulfilled with the bundled services that DeLuca offered to the debtors. *See id.* at 36.

1 withdrawal) and those in which an attorney may withdraw (permissive withdrawal). NEV. RULE OF PROF'L CONDUCT 1.16 (2011). The mandatory grounds for withdrawal are inapplicable here. 2 3 Permissive withdrawal is allowed if "(1) [w]ithdrawal can be accomplished without material adverse effect on the interests of the client; ... (6) [t]he representation ... has been rendered 4 unreasonably difficult by the client; or (7) [o]ther good cause for withdrawal exists. Id. R. 1.16(b). 5 "A lawyer must comply with applicable law requiring notice to or permission of a tribunal when 6 7 terminating representation." Id. R. 1.16(c); see LR IA 10-6(c). "Upon termination of 8 representation, a lawyer shall take steps to the extent reasonably practicable to protect a client's 9 interests[.]" Id. R. 1.16(d). Put another way, "a lawyer must take all reasonable steps to mitigate 10 the consequences [of withdrawal] to the client." ABA MODEL RULE OF PROF'L CONDUCT 1.16 11 cmt. 9.

12 Even if the attorney and client have a poor working relationship, permissive withdrawal is generally not allowed if litigation is pending or ongoing; there would be prejudice to the client, the 13 14 opposing party, or creditors; the court's ability to the manage the docket would be impeded; and/or 15 the withdrawal is a dilatory tactic. See Irwin v. Mascott, 196 F. App'x 455, 455 (9th Cir. 2006); 16 Rophaiel v. Alken Murray Corp., 1996 WL 306457 at *1–2 (S.D.N.Y. 1996); Malarkey v. Texaco, 17 Inc., 1989 WL 88709 at *1-3 (S.D.N.Y. 1989); In re Schley, 2012 WL 1616817 at *2-3 (Bankr. 18 E.D. Va. 2012); Danvers Savs. Bank v. Cuddy (In re Cuddy), 322 B.R. 12, 17 (Bankr. D. Mass. 19 2005); Goldstein v. Albert (In re Albert), 277 B.R. 38, 50–51 (Bankr. S.D.N.Y. 2002).

On the other hand, permissive withdrawal is generally granted if the case is inactive with no
pending deadlines; reasonable notice is given to interested parties; the client would not be
materially prejudiced; the client has not cooperated with counsel; the client does not object to
withdrawal; and/or there is no disruption of judicial administration. *See Brown & Bain, P.A. v. O'Quinn,* 518 F.3d 1037, 1039–42 (9th Cir. 2008); *Brandon v. Blech,* 560 F.3d 536, 537–38 (6th
Cir. 2009); *Jo Ann Howard & Assocs., P.C. v. Cassity,* 2012 WL 229316 at *1–2 (E.D. Mo. 2012); *Nat'l Career College, Inc. v. Spellings,* 2007 WL 2048776 at *2 (D. Haw. 2007); *Hammond v. T.J.*

1 Litle & Co., Inc., 809 F. Supp. 156, 162-63 (D. Mass. 1992). Spellings considered an uncooperative client and stated that "[u]nless . . . counsel and [client] are embroiled in an 2 3 irreconcilable conflict that is so great that it resulted in a total lack of communication ..., there is no abuse of discretion in denying a motion [to withdraw]" Spellings, 2007 WL 2048776 at *2 4 5 (quoting U.S. v. Cole, 988 F.2d 681, 683 (7th Cir. 1993)). The court granted withdrawal because the clients had ceased all communication with counsel, the trial was several months away, the 6 7 clients were behind on payment, and the clients would not suffer any material prejudice. Id. at *1, 8 3.

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2. Application

DeLuca complied with Local Rule IA 10-6 by seeking leave of court to withdraw and
serving his motion to withdraw on Cuomo, the trustee in this case, and the U.S. Trustee.

DeLuca's only stated grounds for permissive withdrawal is "irreconcilable differences,"
which the court understands to be a contention that "representation . . . has been rendered
unreasonably difficult by the client." NEV. RULE OF PROF'L CONDUCT 1.16(b)(6). Similarly, the
court understands DeLuca's argument that withdrawal will not cause any delay to be that
withdrawal would have no material adverse effect on Cuomo's interests. *Id.* R. 1.16(b)(1).

17 DeLuca does not explain what Cuomo has done to render the representation so difficult, but 18 the court nonetheless determines that his withdrawal is permissible as it would have no material 19 adverse effect on Cuomo's interests. Most importantly, Cuomo did not object to DeLuca's 20 withdrawal. At the OSC Hearing, she expressed frustration that DeLuca did not achieve the results 21 she desired in her bankruptcy case, which makes her non-opposition all the more understandable. 22 It also lends credence to DeLuca's unsupported assertion of "irreconcilable differences." In 23 addition, there are no pending motions or hearings in the bankruptcy case; withdrawal will not 24 cause any delay or materially impact the court's ability to manage its docket or this bankruptcy 25 case. Cuomo's discharge has already been entered and her schedules have been amended to list the 26 Ritchie Debt. There appears to be little or nothing left for DeLuca to do in this case. In short,

Cuomo is not expecting DeLuca to perform a service or awaiting any relief dependent on such service. She is not materially prejudiced by his withdrawal.

As to the adversary proceeding, DeLuca need not seek leave to withdraw because he is not
representing Cuomo in that proceeding. She declined his offer to represent her in the adversary
proceeding, and thus chose to represent herself pro se.

In sum, the court GRANTS DeLuca's motion to withdraw from representation in the bankruptcy case.

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V. CONCLUSION

9 As to the sanctions matter, DeLuca's practice of ignoring prior schedules is reckless and 10 consciously disregards the risks a client may face by having incomplete or inaccurate information 11 in a new bankruptcy petition. He thus failed to fulfill the duty of competence because, by design, 12 he did not thoroughly review all of the potentially relevant facts in prior petitions. He did not take 13 the necessary steps to fully comprehend Cuomo's financial and legal situation before filing her 14 petition. He placed the burden on her to provide accurate information such that he served more 15 like a bankruptcy petition preparer. This practice represents one of the downfalls of operating a consumer bankruptcy "mill" where clients are treated more like commodities than individuals, 16 17 where one-size-fits-all is the prevailing attitude in a drive for efficiency and profit.

The harm that flows from this type of approach was evident in this case. Cuomo did not maximize Cuomo's possibility of a fresh start. In that sense, DeLuca failed one of his most essential duties—providing the maximum remedy possible under the Bankruptcy Code. As a consumer bankruptcy expert, he can and should do better. The court believes this sanction sufficiently incentivizes DeLuca and other consumer bankruptcy practitioners to review prior bankruptcy petitions as the rules of ethics and the Code demands.

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This opinion constitutes the court's findings of fact and conclusions of law under Rule 7052, made applicable here by Rule 9014(c).

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The court will issue separate orders to dispose of the sanctions and attorney withdrawal

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